

## Message Text

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ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 ERDA-05 CIAE-00 H-01 INR-07  
L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01  
SP-02 SS-15 USIA-06 TRSE-00 DODE-00 NSC-05  
ACDA-07 /086 W

-----281736Z 011102 /43

R 281704Z MAR 77  
FM AMEMBASSY PARIS  
TO SECSTATE WASHDC 1081  
INFO ALL EC CAPITALS 0395  
USMISSION NATO  
USMISSION GENEVA  
AMEMBASSY MOSCOW  
AMEMBASSY BELGRADE  
AMCONSUL STRASBOURG

C O N F I D E N T I A L SECTION 01 OF 02 PARIS 09027

E.O. 11652: GDS  
TAGS: PFOR, CSCE, EEC, FR, US, PARM, ASEC  
SUBJ: CSCE COMMISSION STAFFDEL CORRIDEN: QUAI  
CONSULTATION

REFS: A. EC BRUSSELS 2944. B. US NATO 1669.  
C. US NATO 1694. D. PARIS 4424.

1. IN VERY USEFUL EXCHANGE WITH CSCE COMMISSION  
STAFFDEL CORRIDEN QUAI CSCE COORDINATOR BEAUCHATAUD  
MADE FOLLOWING POINTS.

2. SOVIET PROPOSALS FOR ALL-EUROPEAN CONGRESSES:  
BEAUCHATAUD ECHOED EC-NINE POSITION SET FORTH  
AT ECONADS CSCE BASKET II EXPERTS MEETING (REF B).  
NOTING THAT STANOVNIK'S SUGGESTIONS PARALLEL RATHER  
THAN REFER DIRECTLY TO BREZHNEV PROPOSALS, BEAUCHATAUD  
SAID QUAI WAS PREPARED TO SUPPORT ACCELERATED CON-  
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SIDERATION THESE THEMES IN ECE FRAMEWORK FOLLOWING  
THEIR DISCUSSION IN APRIL ECE MEETING. DURING THIS  
LATER PHASE FRENCH INTEND TO CONTINUE SUPPORT STANOVNIK  
IDEAS, PROVIDED IT REMAINS UNDERSTOOD THAT WHATEVER  
MEETINGS ARE EVENTUALLY ORGANIZED UNDER HEADINGS OF  
ENVIRONMENT, ENERGY, OR TRANSPORTATION WILL BE ORG-  
ANIZED BY THE ECE AND MEET IN "GENEVA FRAMEWORK"

UNDER ITS AEGIS. ON THIS BASIS QUAI VISUALIZES THAT DISCUSSION AT BELGRADE COULD BE LIMITED TO QUESTION

(A) ON WHICH OF THESE THEMES MEETINGS SHOULD BE ORGANIZED; AND

(B) AT WHAT LEVEL THEY SHOULD BE HELD. FRENCH WERE PREPARED CONSIDER MEETINGS EVEN AT MINISTERIAL LEVEL IF THIS WAS REALLY NECESSARY AND PROVIDED THAT THE ECE FRAMEWORK WAS MAINTAINED.

AS REGARDS RECENT SOVIET LETTER, BEAUCHATAUD THOUGHT IT WAS A LITTLE LESS DEMANDING AND SOMEWHAT MORE REALISTIC THAN THE POSITION SOVIETS HAD STARTED WITH ABOUT YEAR AGO. QUAI ASSUMES THAT, SINCE MOSCOW CANNOT AFFORD TO BE DEMANDEUR AT BELGRADE WITHOUT RISKING EVEN GREATER WESTERN PRESSURE ON HUMAN RIGHTS AND BASKET THREE ISSUES, THEY WOULD IN END FALL IN LINE WITH TYPE OF POSITION ON THREE CONFERENCE WHICH FRENCH AND ITS EC PARTNERS HAVE OUTLINED.

3. MEDITERRANEAN PARTICIPATION:

BEAUCHATAUD REVIEWED MALTESE POSITION AS OUTLINED REF C, ADDING ONLY THAT, AS FAR AS FRENCH WERE CONCERNED, THEY WERE PREPARED TO "LISTEN TO ANYONE WHO APPLIED" AMONG MEDITERRANEAN LITORAL STATES ON SAME BASIS WHICH HAD BEEN ESTABLISHED AT GENEVA. HE SPECIFICALLY MENTIONED THAT THIS INCLUDED LEBANON AND LYBIA, IF THEY ASKED TO BE HEARD.

4. NEW PROPOSALS:

BEAUCHATAUD AGAIN HINTED THAT FRENCH WERE WORKING CONFIDENTIAL

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ON A PROPOSAL IN THE CULTURAL FIELD. NO DECISION HAS BEEN REACHED, AND NO STEPS WILL BE TAKEN WITHOUT CONSULTATIONS WITH ALLIES. HE DECLINED TO BE MORE SPECIFIC.

5. FINAL REPORT:

BEAUCHATAUD POINTED OUT THAT SOVIETS OF COURSE WANT A FINAL REPORT WITHOUT DECISIONS. TO AVOID UNNECESSARY ACRIMONY AND TO AVOID WATERING DOWN FINAL REPORT FRENCH THEREFORE NOW TEND TOWARD SHORT NEGOTIATED TEXT (A) REAFFIRMING CENTRAL IMPORTANCE OF FINAL ACT AND (B) SETTING OUT WHAT FOLLOW-UP MEETINGS MIGHT HAVE BEEN DECIDED ON, TO WHICH (C) TEXTS OF NATIONAL IMPLEMENTATION STATEMENTS MADE IN PLENARY COULD BE ATTACHED AS ANNEXES. FRENCH ASSUME THAT, PROVIDED INDIVIDUAL NATIONAL STATEMENTS ARE DELIVERED WITH SUFFICIENT PUBLICITY, SUCH ARRANGEMENT WOULD SUFFICE TO MAKE WESTERN POINTS PUBLICLY, WITHOUT

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ACDA-07 /086 W

-----281736Z 011149 /43

R 281704Z MAR 77  
FM AMEMBASSY PARIS  
TO SECSTATE WASHDC 1082  
INFO ALL EC CAPITALS 0396  
USMISSION NATO  
USMISSION GENEVA  
AMEMBASSY MOSCOW  
AMEMBASSY BELGRADE  
AMCONSUL STRASBOURG

C O N F I D E N T I A L SECTION 02 OF 02 PARIS 09027

DEBILITATING DEBATE WITH BLOC ON COMMUNIQUE TEXT.

6. PHYSICAL SECURITY OF WESTERN CAUCUSES AT BELGRADE:  
BEAUCHATAUD NOTED WITH SOME REGRET THAT, BECAUSE  
OF SPACE LIMITATIONS IN FRENCH EMBASSY IN BELGRADE,  
FRENCH DELEGATION WILL HAVE TO BE HOUSED IN CONFER-  
ENCE CENTER REPORTEDLY BEING BUILT BY GOY. OBVIOUSLY  
THIS WOULD NOT BE SECURE. HE THEREFORE WONDERED WHAT  
ARRANGEMENTS ALLIES WILL BE ABLE TO MAKE TO HOLD  
REASONABLY SECURE NATO AND EC-NINE CAUCUSES. HE  
OBLIQUELY RAISED QUESTION WHETHER "LARGER" (READ US)  
EMBASSIES WOULD OFFER FACILITIES, AS HAD BEEN CASE IN  
GENEVA.

COMMENT: EMBASSY BELGRADE'S AND DEPARTMENT'S  
REFLECTIONS THIS THEME WILL BE OF INTEREST HERE AND  
PERHAPS IN BRUSSELS.

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7. CBMS:

BEAUCHATAUD REITERATED IN VERY DIRECT TERMS THE ALREADY REPORTED QUAI VIEWS (REF D) THAT WEST SHOULD ON NO ACCOUNT REOPEN FINAL ACT IN THIS FIELD, AND THEREFORE SHOULD NOT TINKER WITH MANEUVER PARAMETERS. SINCE CBMS ARE NOT SIGNIFICANT SECURITY ELEMENT FOR WEST, NO SIGNIFICANT PRICE SHOULD BE PAYED FOR SLIGHTLY ENLARGING THEM. EVEN NEUTRALS ARE INCREASINGLY PERSUADED OF THIS VIEW, AS EVIDENCED BY THE POSITIONS THEY REPORTEDLY TOOK AT LAST COUNCIL OF EUROPE MEETING AT STRASBOURG. QUAI WOULD NOT MIND MINOR IMPROVEMENTS IN AREAS ALREADY PROVIDED FOR IN THE FINAL ACT, FOR INSTANCE BETTER TREATMENT OF WESTERN OBSERVERS AT EASTERN MANEUVERS. HOWEVER, SINCE QUAI EXPECTS THAT NEITHER THE USSR NOR THE US SEEMED INTERESTED IN PRESSING FOR NOTIFICATION OF MOVEMENTS AT BELGRADE, CBMS HAD NO GREAT PROSPECTS AS THEME FOR DISCUSSIONS THERE.

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